



COMMISSION ON REVENUE ALLOCATION

Promoting an Equitable Society

**PUBLIC NOTICE**  
**REVIEW OF THE THIRD REVENUE SHARING BASIS AMONG COUNTY GOVERNMENTS**

**The Revenue Sharing Basis**

The principal function of the Commission on Revenue Allocation is to make recommendations concerning the basis for the equitable sharing of revenue raised by the national government between the national and county governments and among the county governments (Article 216(1)). The Third Basis for revenue sharing among county governments was determined by Parliament in November 2020. The Basis shares revenues for five financial years: 2020/21, 2021/22, 2022/23, 2023/24 and 2024/25. A new five-year revenue sharing basis is to be determined before December 2024. The Fourth Basis will be used to share revenues for five financial years (2025/26 – 2029/30).

In exercising the principle of openness and public participation in financial matters (Article 201(a)), the Commission seeks to collect views from stakeholders concerning ‘**the Third Basis for revenue sharing**’ that has been used to share revenues among the 47 county governments over a period of three years so far. This will inform the preparation of the **Fourth Basis for Revenue Sharing**. Table 1 presents a summary of the framework for the Third Basis.

**Table 1: Framework of the Third Revenue Sharing Basis**

Public Sector Function	Counties’ Constitutional Functions and Powers	Indicator of Expenditure Need	Assigned Weight
<b>Objective 1: Enhance Services Delivery</b>			
<b>1.1 Health</b>	<ul style="list-style-type: none"> <li>County health services</li> </ul>	Health index	17%
<b>1.2 Agriculture, Livestock &amp; Fisheries</b>	<ul style="list-style-type: none"> <li>Agriculture, livestock and fisheries</li> <li>Animal control and welfare</li> </ul>	Agricultural index	10 %
<b>1.3 Other County Services</b>	<ul style="list-style-type: none"> <li>Pre-primary education, village polytechnics, homecraft centres and childcare facilities</li> <li>Cultural activities, public entertainment and public amenities</li> </ul>	County population index	18 %
<b>1.4 Public Administration</b>	<ul style="list-style-type: none"> <li>County planning and development</li> <li>Implementation of specific national government policies on natural resources and environmental conservation</li> <li>Ensuring and coordinating the participation of communities in governance at the local level</li> </ul>	Basic share index	20%
<b>1.5 Urban Services</b>	<ul style="list-style-type: none"> <li>Urban services and environment</li> <li>Control of air pollution, noise pollution, other public nuisances and outdoor advertising</li> <li>Firefighting services and disaster management</li> <li>Control of drugs and pornography</li> <li>County public works and services for storm water management, water and sanitation services</li> </ul>	Urban index	5 %
<b>Objective 2: Promote Balanced Development</b>			
<b>2.1 Infrastructure</b>	<ul style="list-style-type: none"> <li>County transport</li> <li>Trade development and regulation</li> </ul>	Land area index	8 %
		Rural access index	8 %
		Poverty headcount index	14%
<b>Total</b>			<b>100%</b>

Source: CRA 2020

**Implementation of the Third Basis for Revenue Sharing**

The implementation of the Third Basis provides that Ksh.158.25 billion of the equitable share allocation to county governments be shared among the counties based on the aggregate allocation ratio of the Second Basis. The balance of the equitable share allocation to county governments is shared based on the allocation ratio of the Third Basis. The allocations for the financial year 2020/21 to 2022/23 using the Third Basis is presented in Table 2.

Institutions, groups and the public are hereby called upon to submit written memoranda regarding the Third Basis for revenue sharing to the undersigned. The memoranda should specify what need to be changed as the Commission embarks on developing the Fourth Basis for revenue sharing among county governments in terms of approach, framework, parameters. Your memorandum should reach the Commission Secretary preferably by June 30, 2023.

**Table 2: Allocations under the Third Basis for Revenue Sharing among County Governments**

County Code	County	Population	Land Area (Sq. k)	Allocation to Counties under the Third Basis (Ksh)			Cumulative three-year allocations (Ksh)	Per Person allocation(Ksh)
				2020/21	2021/22	2022/23		
1	Mombasa	1,208,333	219	7,057,950,000	7,567,354,061	7,567,354,061	22,192,658,122	18,366
2	Kwale	866,820	8,270	7,785,900,000	8,265,585,516	8,265,585,516	24,317,071,032	28,053
3	Kilifi	1,453,787	12,610	10,444,500,000	11,641,592,941	11,641,592,941	33,727,685,882	23,200
4	Tana-River	315,943	38,437	5,855,250,000	6,528,408,765	6,528,408,765	18,912,067,530	59,859
5	Lamu	143,920	6,273	2,595,300,000	3,105,649,643	3,105,649,643	8,806,599,286	61,191
6	Taita-Taveta	340,671	17,084	4,241,100,000	4,842,174,698	4,842,174,698	13,925,449,396	40,877
7	Garissa	841,353	44,175	7,026,300,000	7,927,212,254	7,927,212,254	22,880,724,508	27,195
8	Wajir	781,263	56,686	8,545,500,000	9,474,726,151	9,474,726,151	27,494,952,302	35,193
9	Mandera	867,457	25,992	10,222,950,000	11,190,382,598	11,190,382,598	32,603,715,196	37,585
10	Marsabit	459,785	70,961	6,773,100,000	7,277,004,032	7,277,004,032	21,327,108,064	46,385
11	Isiolo	268,002	25,336	4,241,100,000	4,710,388,265	4,710,388,265	13,661,876,530	50,977
12	Meru	1,545,714	6,936	8,039,100,000	9,493,857,338	9,493,857,338	27,026,814,676	17,485
13	Tharaka-Nithi	393,177	2,639	3,924,600,000	4,214,198,593	4,214,198,593	12,352,997,186	31,418
14	Embu	608,599	2,818	4,304,400,000	5,125,243,762	5,125,243,762	14,554,887,524	23,915
15	Kitui	1,136,187	30,497	8,830,350,000	10,393,970,413	10,393,970,413	29,618,290,826	26,068
16	Machakos	1,421,932	6,208	7,754,250,000	9,162,304,232	9,162,304,232	26,078,858,464	18,340
17	Makueni	987,653	8,009	7,406,100,000	8,132,783,562	8,132,783,562	23,671,667,124	23,968
18	Nyandarua	638,289	3,245	4,874,100,000	5,670,444,228	5,670,444,228	16,214,988,456	25,404
19	Nyeri	759,164	3,337	5,412,150,000	6,228,728,555	6,228,728,555	17,869,607,110	23,539
20	Kirinyaga	610,411	1,479	4,241,100,000	5,196,177,952	5,196,177,952	14,633,455,904	23,973
21	Murang'a	1,056,640	2,559	6,298,350,000	7,180,155,855	7,180,155,855	20,658,661,710	19,551
22	Kiambu	2,417,735	2,543	9,431,700,000	11,717,525,720	11,717,525,720	32,866,751,440	13,594
23	Turkana	926,976	68,680	10,539,450,000	12,609,305,994	12,609,305,994	35,758,061,988	38,575
24	West Pokot	621,241	9,169	5,000,700,000	6,297,284,329	6,297,284,329	17,595,268,658	28,323
25	Samburu	310,327	21,022	4,620,900,000	5,371,346,037	5,371,346,037	15,363,592,074	49,508
26	Trans-Nzoia	990,341	2,496	5,760,300,000	7,186,157,670	7,186,157,670	20,132,615,340	20,329
27	Uasin-Gishu	1,163,186	3,345	6,330,000,000	8,068,585,318	8,068,585,318	22,467,170,636	19,315
28	Elgeyo-Marakwet	454,480	3,030	3,861,300,000	4,606,532,480	4,606,532,480	13,074,364,960	28,768
29	Nandi	885,711	2,884	5,348,850,000	6,990,869,041	6,990,869,041	19,330,588,082	21,825
30	Baringo	666,763	11,015	5,095,650,000	6,369,394,592	6,369,394,592	17,834,439,184	26,748
31	Laikipia	518,560	9,462	4,177,800,000	5,136,265,679	5,136,265,679	14,450,331,358	27,866
32	Nakuru	2,162,202	7,495	10,476,150,000	13,026,116,323	13,026,116,323	36,528,382,646	16,894
33	Narok	1,157,873	17,933	8,039,100,000	8,844,789,456	8,844,789,456	25,728,678,912	22,221
34	Kajiado	1,117,840	21,901	6,424,950,000	7,954,768,229	7,954,768,229	22,334,486,458	19,980
35	Kericho	901,777	2,479	5,380,500,000	6,430,664,924	6,430,664,924	18,241,829,848	20,229
36	Bomet	875,689	2,471	5,507,100,000	6,691,099,118	6,691,099,118	18,889,298,236	21,571
37	Kakamega	1,867,579	3,051	10,412,850,000	12,389,412,168	12,389,412,168	35,191,674,336	18,843
38	Vihiga	590,013	531	4,652,550,000	5,067,356,827	5,067,356,827	14,787,263,654	25,063
39	Bungoma	1,670,570	3,593	8,893,650,000	10,659,435,192	10,659,435,192	30,212,520,384	18,085
40	Busia	893,681	1,134	6,013,500,000	7,172,162,009	7,172,162,009	20,357,824,018	22,780
41	Siaya	993,183	2,530	5,791,950,000	6,966,507,531	6,966,507,531	19,724,965,062	19,860
42	Kisumu	1,155,574	2,086	6,836,400,000	8,026,139,240	8,026,139,240	22,888,678,480	19,807
43	Homa-Bay	1,131,950	3,183	6,741,450,000	7,805,353,300	7,805,353,300	22,352,156,600	19,747
44	Migori	1,116,436	2,596	6,773,100,000	8,005,020,448	8,005,020,448	22,783,140,896	20,407
45	Kisii	1,266,860	1,318	7,785,900,000	8,894,274,509	8,894,274,509	25,574,449,018	20,187
46	Nyamira	605,576	899	4,810,800,000	5,135,340,036	5,135,340,036	15,081,480,072	24,904
47	Nairobi City	4,397,073	695	15,919,950,000	19,249,676,414	19,249,676,414	54,419,302,828	12,376
	<b>Total</b>	<b>47,564,296</b>	<b>581,313</b>	<b>316,500,000,000</b>	<b>370,000,000,000</b>	<b>370,000,000,000</b>	<b>1,056,500,000,000</b>	<b>22,212</b>

The Third Basis for revenue sharing among county governments can be accessed on the Commission's website: [www.cra.go.ke/downloads/](http://www.cra.go.ke/downloads/)

For Further Clarification, Contact the Commission Secretary at [info@cra.go.ke](mailto:info@cra.go.ke). Send your memorandum to the Commission Secretary, Commission on Revenue Allocation, 14 Riverside Drive, Grosvenor Building, 2<sup>nd</sup> Floor, P.O Box 1310 – 00200 Nairobi. Or email it to: [thirdbasis@cra.go.ke](mailto:thirdbasis@cra.go.ke)